### **Cherwell District Council**

#### Council

Minutes of a meeting of the Council held at Bodicote House, Bodicote, Banbury, OX15 4AA, on 19 May 2015 at 6.30 pm

Present: Councillor Melanie Magee (Chairman)

Councillor Chris Heath (Vice-Chairman)

Councillor Ken Atack Councillor Andrew Beere Councillor Claire Bell

Councillor Claire Bell
Councillor Maurice Billington
Councillor Fred Blackwell
Councillor Norman Bolster
Councillor Mark Cherry
Councillor Colin Clarke
Councillor Ian Corkin
Councillor Surinder Dhesi
Councillor John Donaldson
Councillor Michael Gibbard
Councillor Carmen Griffiths
Councillor David Hughes
Councillor Russell Hurle
Councillor Tony Ilott

Councillor Tony llott Councillor Ray Jelf

Councillor Matt Johnstone

Councillor Mike Kerford-Byrnes

Councillor James Macnamara

Councillor Kieron Mallon

Councillor Nicholas Mawer

Councillor Alastair Milne Home

Councillor Richard Mould

Councillor D M Pickford

Councillor James Porter

Councillor Lynn Pratt

Councillor Neil Prestidge

Councillor Nigel Randall

Councillor G A Reynolds

Councillor Barry Richards

Councillor Sandra Rhodes

O . . . . 'II . . D . . O . . . . .

Councillor Dan Sames

Councillor Les Sibley

Councillor Trevor Stevens

Councillor Lawrie Stratford

Councillor Rose Stratford

Councillor Lynda Thirzie Smart

Councillor Nicholas Turner

Councillor Douglas Webb

Councillor Bryn Williams

Councillor Douglas Williamson

Councillor Barry Wood Councillor Sean Woodcock

Apologies Councillor Ann Bonner

for Councillor Timothy Hallchurch MBE

absence: Councillor Simon Holland

Councillor Nigel Morris

Officers: Sue Smith, Chief Executive

Calvin Bell, Director of Development

Karen Curtin, Commercial Director (Bicester)

lan Davies, Director of Community and Environment Martin Henry, Director of Resources / Section 151 Officer Kevin Lane, Head of Law and Governance / Monitoring Officer

Natasha Clark, Team Leader, Democratic and Elections

#### 1 Welcome

The Chairman welcomed all Members and guests to the meeting.

Following the recent election, the Chairman thanked former Councillors Edwards, Andrew Fulljames, O'Neill and Rose for their service to the district during their time as councillors.

### 2 Councillor Ann Bonner

The Chairman reported that Councillor Ann Bonner had submitted apologies for the meeting and requested a leave of absence for six months due to ill health.

#### Resolved

That Councillor Ann Bonner be granted a leave of absence for six months.

#### 3 **Declarations of Interest**

The following declarations were made:

# 15. Local Authorities (Standing Orders) (England) (Amendment) Regulations 2015 - Mandatory Standing Orders re Dismissal of Statutory Officers.

Sue Smith, Declaration, as the report affected her contract of employment as a statutory officer and would leave the meeting for the duration of the item.

Martin Henry, Declaration, as the report affected his contract of employment as a statutory officer and would leave the meeting for the duration of the item.

Kevin Lane, Declaration, as the report affected his contract of employment as a statutory officer and would leave the meeting for the duration of the item.

#### 4 Communications

### Recording at meetings

The Chairman advised the meeting that under the Openness of Local Government Bodies Regulations 2014 members of the public were permitted to film, broadcast and report on the meeting, subject to the efficient running of the meeting not being affected.

#### **Annual Council**

The Chairman reminded Members that by convention the minutes of Committees, questions, petitions and motions were not taken at Annual Council and these, if any, would be considered at the next meeting.

Due to a printing error, a revised agenda front sheet had been tabled. The Group nominations to committees for the coming year had also been tabled.

### **Chairman's Engagements**

The Chairman advised Members that a copy of the events attended by himself or the Vice-Chairman had been tabled.

### Planning Training, Thursday 21 May 2015

The Chairman advised Members that Planning Training would be taking place at 1.30pm on Thursday 21 May 2015. It was a requirement for all Members who sit on Planning Committee to have attended training. New members and substitutes on the Committee should attend the training and other Committee Members are encouraged to attend as a refresher.

The training was open to all Members irrespective of whether they sat on Planning Committee and would hopefully prove helpful for the many questions they were likely to receive from constituents about Planning on an on-going basis.

### Finance Training, Tuesday 26 May 2015

The Chairman advised Members that training on Local Government Finance would be held on Tuesday 26 May at 6pm in place of the Budget Planning Meeting. All Members were welcome to attend the session which would be led by the Director of Resources.

### **Post**

The Chairman reminded Members to collect post from pigeon holes after the meeting.

#### 5 Urgent Business

There were no items of urgent business.

### 6 Minutes of Council

The minutes of the meeting held on 23 February 2015 were agreed as a correct record and signed by the Chairman.

### 7 Election of Chairman for the Municipal Year 2015/16

(The outgoing Chairman, Councillor Alastair Milne Home, presided for the consideration of this matter and those preceding)

It was moved by Councillor Wood and seconded by Councillor Reynolds, that Councillor Melanie Magee be elected as Chairman for the municipal year 2015/16. There were no other nominations.

#### Resolved

(1) That Councillor Melanie Magee be elected Chairman of the Council for the municipal year 2015/16.

#### 8 Investiture of Chairman

Councillor Melanie Magee, having made and signed the required Declaration of Acceptance of Office was invested with the Chairman's Chain and took the Chair,

#### 9 Chairman's Address

Councillor Melanie Magee thanked members for her appointment and addressed the Council. She reported that her chosen charity for this year was SeeSaw, which provides grief support for children and young people in Oxfordshire. Her consorts for the year would be her husband, David Magee and her daughter, Dannie Magee.

### 10 Vote of Thanks to Immediate Past Chairman

The Chairman of the Council presented Councillor Milne Home with a gift and his past Chairman's badge as a token of his term of office.

Members paid tribute to Councillor Milne Home and thanked him for the dedication he had shown representing the Council, the services he had rendered to the District and the gracious way he had presided over the deliberations of Council during his year of office.

#### 11 Past Chairman's Response

Councillor Alastair Milne Home addressed Council to report on his term of office.

Councillor Milne Home reported that he had attended numerous and varied functions during his term of office and hosted events to raise money for his chosen charities. Councillor Milne Home presented cheques to representatives from the Let's Play Project in Banbury and the Royal National Institute of Lifeboats (RNLI).

Councillor Milne Home paid particular thanks to Gillian Milne Home, his consort for the year and Liz Matthews, the Chairman's PA and presented them with a token of his appreciation.

### 12 Election of Vice-Chairman for the Municipal Year 2015/16

It was moved by Councillor Wood and seconded by Councillor Reynolds, that Councillor Chris Heath be elected as Vice-Chairman for the municipal year 2015/16. There were no other nominations.

#### Resolved

(1) That Councillor Chris Heath be elected Vice-Chairman of the Council for the municipal year 2015/16.

#### 13 Investiture of Vice-Chairman

Councillor Chris Heath, having made and signed the required Declaration of Acceptance of Office was invested with the Vice-Chairman's Chain.

### 14 Annual Council Business Report

The Chief Executive submitted a report which presented the results of the 7 May 2015 district elections, the constitution of Political Groups, requested Members to note the appointment of the Deputy Leader and Executive for the Municipal Year 2015/16 and to consider and agree the suggested constitution of Committees for the Municipal year 2015/2016.

### Resolved

(1) That the results of the District elections held on 7 May 2015 be noted:

Ambrosden and Chesterton – Councillor Lynn Pratt

Banbury Easington – Councillor Nigel Morris

Banbury Grimsbury and Castle - Councillor Andrew Beere

Banbury Hardwick - Councillor Nicholas Turner

Banbury Ruscote - Councillor Mark Cherry

Bicester East - Councillor Rose Stratford

Bicester North – Councillor Melanie Magee

Bicester South - Councillor James Porter

Bicester Town - Councillor Richard Mould

Council - 19 May 2015

Bicester West – Councillor Les Sibley

Caversfield (By-election) - Councillor Ian Corkin

Cropredy – Councillor Ken Atack

Hook Norton - Councillor Ray Jelf

Kidlington North - Councillor Sandra Rhodes

Kidlington South – Councillor Neil Prestidge

The Astons and Heyfords – Councillor Mike Kerford-Byrnes

Yarnton, Gosford and Water Eaton - Councillor Michael Gibbard

- (2) That the constitution of Political Groups (41 Conservatives, 7 Labour, 1 Liberal Democrat and 1 Independent) and notification of Group Leaders: Councillor Barry Wood, Leader of the Conservative Group and Leader of the Council and Councillor Sean Woodcock, Leader of the Labour Group and Leader of the Opposition, be noted.
- (3) That the appointment of the Deputy Leader of the Council, the membership of the Executive and the Executive Portfolios for 2015/16 be noted.

| Lead Member Portfolio  | Councillor                 |
|--|----------------------------|
| Leader of the Council (Responsibility for Eco Town/Garden Town including Graven Hill, policy, partnerships, Law and Governance, Human Resources, Communications, Performance and Programme Management) | Councillor Barry Wood      |
| Deputy Leader of the Council (Responsibility for Leisure, Car parks, customer service and Museum)  | Councillor George Reynolds |
| Lead Member for Public Protection  | Councillor Tony llott      |
| Lead Member for Housing  | Councillor John Donaldson  |
| Lead Member for Clean and Green  | Councillor Debbie Pickford |
| Lead Member for Banbury Futures (Responsible for Brighter Futures and Banbury Projects Board)  | Councillor Kieron Mallon   |
| Lead Member for Change Management, Joint Working and IT  | Councillor Nicholas Turner |
| Lead Member for Financial Management   | Councillor Ken Atack       |

| Lead Member for Estates and the Economy | Councillor Norman Bolster  |
|---|----------------------------|
|   |                            |
| Lead Member for Planning                | Councillor Michael Gibbard |
|   |                            |

(4) That the allocation of seats on committees that were subject to the political balance requirements be agreed:

|                                     | TOTAL | CON | LAB |
|-------------------------------------|-------|-----|-----|
| Accounts, Audit & Risk<br>Committee | 8     | 7   | 1   |
| Appeals Panel                       | 10    | 8   | 2   |
| Budget Planning<br>Committee        | 12    | 10  | 2   |
| Joint Appeals Panel                 | 3     | 2   | 1   |
| Joint Commissioning<br>Committee    | 4     | 3   | 1   |
| Joint Scrutiny Committee            | 5     | 4   | 1   |
| Licensing Committee                 | 12    | 10  | 2   |
| Overview & Scrutiny                 | 12    | 10  | 2   |
| Personnel Committee                 | 12    | 10  | 2   |
| Planning Committee                  | 18    | 15  | 3   |
| Standards Committee                 | 8     | 7   | 1   |
| Proportional Total by Committee     | 100   | 86  | 18  |
| Aggregate Entitlement               | 100   | 89* | 15* |
| Adjustment Required                 | -     | +3  | -3  |

(5) That the allocation of seats on committees not subject to political balance requirements be noted:

|                                      | TOTAL | CON | LAB | LD |
|--------------------------------------|-------|-----|-----|----|
| Council and Employee<br>Joint        | 12    | 10  | 2   | 0  |
| Joint Arrangements<br>Steering Group | 5     | 4   | 1   | 0  |

(6) That members (and where appropriate, substitute members) be appointed to serve on each of the committees and other bodies as set out below in accordance with the nominations made by political groups:

### **Proportional Committees**

### **Accounts, Audit and Risk Committee**

Membership (8 members with unnamed substitutes)

Conservative (7)

Labour (1)

Cllr Colin Clarke

**Cllr Barry Richards** 

Cllr Ray Jelf

Cllr Mike Kerford-Byrnes

Cllr Nicholas Mawer

Cllr Lawrie Stratford

Cllr Rose Stratford

**Cllr Barry Wood** 

### **Appeals Panel**

Membership (10 members with no substitutes)

Conservative (9)

Labour (1)<sup>1</sup>

Cllr Fred Blackwell

Cllr Andrew Beere

Cllr Timothy Hallchurch

Cllr Russell Hurle

Cllr Tony Ilott

Cllr Ray Jelf

Cllr James Macnamara

**Cllr Richard Mould** 

Cllr Douglas Webb

### **Budget Planning Committee**

<sup>&</sup>lt;sup>1</sup> One seat from Labour Group to Conservative Group as per PR calculation requirements

#### Council - 19 May 2015

### **Membership (12 members with unnamed substitutes)**

Conservative (10) Labour (2)

Cllr Ken Atack Cllr Barry Richards

Cllr Colin Clarke Cllr Sean Woodcock

Cllr Ian Corkin

Cllr Carmen Griffiths

Cllr Russell Hurle

Cllr Mike Kerford-Byrnes

**Cllr Nicholas Mawer** 

Cllr Nigel Randall

Cllr Douglas Webb

**Cllr Barry Wood** 

### **Joint Appeals Panel**

Membership (3 seats, 2 named substitutes)

Conservative (2) Labour (1)

Cllr Fred Blackwell Cllr Andrew Beere

Cllr James Macnamara

**Substitutes** 

Conservative (1) Labour (1)

Cllr Colin Clarke Cllr Matt Johnstone

### **Joint Commissioning Committee**

Membership (4 members, unnamed substitutes)

Conservative (3) Labour (1)

Cllr Ken Atack Cllr Barry Richards

Cllr George Reynolds

Cllr Nicholas Turner

### **Joint Scrutiny Committee**

Membership (5 members, unnamed substitutes)

Conservative (4) Labour (1)

Cllr David Hughes Cllr Sean Woodcock

Cllr Lynn Pratt

Cllr Sandra Rhodes

### Cllr Bryn Williams

### **Licensing Committee**

Membership (12 seats and 5 substitutes based on proportional representation with each represented party having at least 1 substitute)

Conservative (11)

Labour (1)<sup>2</sup>

Cllr Fred Blackwell

**Cllr Matt Johnstone** 

Cllr Colin Clarke

Cllr Michael Gibbard

Cllr Tony llott

Cllr Ray Jelf

Cllr Richard Mould

Cllr George Reynolds

Cllr Lawrie Stratford

Cllr Rose Stratford

Cllr Douglas Webb

Cllr Bryn Williams

**Substitutes** 

Conservative (4)<sup>3</sup>

Labour (1)

**Cllr David Hughes** 

Cllr Andrew Beere

Cllr Alistair Milne Home

Cllr Debbie Pickford

Vacant

### **Overview and Scrutiny Committee**

### Membership (12 members with unnamed substitutes)

Conservative (10)

Labour (1)

Cllr Timothy Hallchurch

Cllr Claire Bell

Cllr Chris Heath

**Cllr Matt Johnstone** 

Cllr David Hughes

Cllr Alistair Milne Home

**Cllr James Porter** 

Cllr Lynn Pratt

Cllr Neil Prestidge

<sup>3</sup> The Conservative Group has appointed 4 of their 5 permitted substitutes

<sup>&</sup>lt;sup>2</sup> 1 seat from Labour Group given to Conservative Group as per PR calculation requirements

Cllr Sandra Rhodes

Cllr Lawrie Stratford

Cllr Bryn Williams

### **Personnel Committee**

Membership (12 members, unnamed substitutes who shall not be members of the Appeals Panel)

### Conservative (10)

Labour (2)

Cllr Ken Atack

Cllr Andrew Beere

Cllr Norman Bolster

Cllr Mark Cherry

Cllr Ian Corkin

Cllr Melanie Magee

**Cllr James Porter** 

Cllr Lynn Pratt

Cllr George Reynolds

Cllr Lynda Thirzie Smart

Cllr Bryn Williams

**Cllr Barry Wood** 

### **Planning Committee**

Membership (18 members, 12 named substitutes)

Conservative (16)

Labour (2)<sup>4</sup>

Cllr Fred Blackwell

**Cllr Matt Johnstone** 

Cllr Colin Clarke

Cllr Barry Richards

Cllr Michael Gibbard

Cllr Chris Heath

**Cllr David Hughes** 

Cllr Russell Hurle

Cllr Mike Kerford-Byrnes

Cllr James Macnamara

Cllr Alistair Milne Home

Cllr Richard Mould

Cllr Lynn Pratt

Cllr Nigel Randall

Cllr George Reynolds

<sup>&</sup>lt;sup>4</sup> 1 seat from Labour Group given to Conservative Group as per PR calculation requirements

**Cllr Trevor Stevens** 

**Cllr Lawrie Stratford** 

Cllr Rose Stratford

**Substitutes** 

Conservative (11)<sup>5</sup>

Labour (1)

**Cllr Andrew Beere** 

Cllr Ken Atack

Cllr Carmen Griffiths

Cllr Tim Hallchurch

Cllr Debbie Pickford

**Cllr James Porter** 

Cllr Sandra Rhodes

Cllr Nicholas Turner

Cllr Bryn Williams

Cllr Barry Wood

Vacant

Vacant

### **Standards Committee**

Membership (8 members, 8 substitute members)
Conservative (7)
Labour (1)

Cllr Fred Blackwell

**Cllr Andrew Beere** 

Cllr Chris Heath

Cllr Simon Holland

Cllr James Macnamara

**Cllr Richard Mould** 

Cllr Lawrie Stratford

**Cllr Rose Stratford** 

**Substitutes** 

Conservative (7)<sup>6</sup>

Labour (1)

**Cllr Matt Johnstone** 

Cllr Ken Atack

Cllr Timothy Hallchurch

Cllr Lynda Thirzie Smart

Cllr Russell Hurle

Cllr Barry Wood

<sup>&</sup>lt;sup>5</sup> The Conservative Group has appointed 9 of their 11 permitted substitutes

<sup>&</sup>lt;sup>6</sup> The Conservative Group has appointed 5 of their 7 permitted substitutes

Vacant

Vacant

### **Non-Proportional Committees**

### Council and Employee Joint Committee<sup>7</sup>

Membership (12 seats)

Conservative (10) Labour (2)

Cllr Ian Corkin Cllr Surinder Dhesi

Cllr Melanie Magee Cllr Mark Cherry

Cllr Kieron Mallon

Cllr Nicholas Mawer

**Cllr James Porter** 

Cllr Lynn Pratt

Cllr Nigel Randell

Cllr Sandra Rhodes

Cllr Bryn Williams

**Cllr Barry Woods** 

### **Joint Arrangements Steering Group**

Membership (5 members, 3 substitutes)

Conservative (4) Labour (1)

Cllr Ken Atack Cllr Sean Woodcock

Cllr Norman Bolster

**Cllr Nicholas Turner** 

Cllr Barry Wood

**Substitutes** 

Conservative (2) Labour (1)

Cllr Michael Gibbard Cllr Barry Richards

Cllr Barry Wood

(7) That Councillor Kieron Mallon be appointed as Cherwell District Council's representative to the Police and Crime Commissioner Scrutiny Panel.

<sup>&</sup>lt;sup>7</sup> This Committee is subject to review later on this agenda

(8) That Councillor George Reynolds be appointed as Cherwell District Council's representative to the Police and Crime Commissioner Scrutiny Panel.

### 15 **Joint Councils Employee Engagement Committee**

The Chief Executive submitted a report which recommended the implementation of the Joint Councils Employee Engagement Committee to undertake consultation and engagement with employees on behalf of Cherwell District Council and South Northamptonshire Council as set out in the final business case for joint working agreed by both authorities at their Council Meetings in February 2015.

#### Resolved

- (1) That following adoption of the final business case for joint working by Council in February 2015 and a period of consultation with the relevant Trade Union Representatives, subject to South Northamptonshire Council resolving in similar terms:
  - 1) The Joint Councils Employee Engagement Committee be established with the terms of reference as set out in the Final Business Case 'Developing the Approach to Joint Working and the Delivery of Local Authority Services' agreed by Council in February 2015 (and annex to the Minutes as set out in the Minute Book)
  - 2) The existing arrangements for employee consultation (the Council and Employee Joint Committee at Cherwell District Council and the Council and Employee Local Joint Committee at South Northamptonshire Council) be disbanded.
- (2) That the allocation of seats on the Committee and the membership of the Committee be agreed as follows:

### **Allocation of Seats of Non-Proportional Committee**

|  | TOTAL | CON | LAB |
|--|-------|-----|-----|
| Joint Councils Employee Engagement Committee | 3     | 2   | 1   |

### **Membership of Non-Proportional Committees**

### **Joint Councils Employee Engagement Committee**

Membership (3 seats, unnamed substitutes)

Conservative (2)

Labour (1)

Cllr Nicholas Turner

Cllr Surinder Dhesi

**Cllr Barry Wood** 

## Local Authorities (Standing Orders) (England) (Amendment) Regulations 2015 - Mandatory Standing Orders re Dismissal of Statutory Officers

The Head of Law and Governance submitted a report to enable the Council to comply with the legal obligation imposed upon it to incorporate new constitutional provisions dealing with the dismissal of statutory officers for alleged misconduct, to approve the composition of the required Panel to be introduced as part of the process and to delegate authority to appropriate officers to appoint the Panel and arrange meetings (if necessary).

#### Resolved

- (1) That the inclusion of the procedure (annex to the Minutes as set out in the Minute Book) as part of the Officer Employment Procedure Rules in the Council's constitution be approved and it be noted note that the Head of Law and Governance has exercised his delegated authority to make consequential amendments to the constitution as necessary to reflect the requirements contained in the Local Authorities (Standing Order) (England) (Amendment) Regulations 2015 ("the 2015 Regulations).
- (2) That the constitution of the Panel as solely comprising the independent persons appointed by this Council and South Northamptonshire Council pursuant to section 28(7) of the Localism Act 2011 be approved.
- (3) That authority be delegated to the Head of Law and Governance (or one of the Deputy Monitoring Officers should the Head of Law and Governance be the subject of the relevant disciplinary action) to appoint the Panel and convene meetings of it in the event that this ever becomes necessary.
- (4) That it be noted that the Head of Transformation would automatically amend the Joint Local Discipline and Dismissal Guide for Statutory Officers and that she had already taken steps to amend the contracts of employment of the statutory officers as necessary to reflect the changes introduced by the 2015 Regulations.

### Council - 19 May 2015

### The meeting ended at 7.30 pm

Chairman: Date: